

Republic of the Philippines
ENERGY REGULATORY COMMISSION
Pasig City

IN THE MATTER OF THE
APPLICATION FOR
AUTHORITY TO DEVELOP,
OWN, AND OPERATE
ASSETS, INCLUDING
DEDICATED POINT-TO-
POINT LIMITED
TRANSMISSION
FACILITIES TO CONNECT
THE SABLAN 1
HYDROELECTRIC POWER
PLANT TO THE
TRANSMISSION GRID,
WITH PRAYER FOR
PROVISIONAL AUTHORITY
OR INTERIM RELIEF AND
MOTION FOR
CONFIDENTIAL
TREATMENT OF
INFORMATION

ERC CASE NO. 2023-005 MC

HEDCOR, INC.,

Applicant.

X- ----- X

Promulgated:
March 07, 2023

ORDER

On 14 February 2023, HEDCOR Inc. (HEDCOR) filed an *Application* dated 25 January 2023, seeking the Commission’s approval of its authority to develop, own, and operate assets, including the dedicated point-to-point limited transmission facilities to connect the Sablan 1 Hydroelectric Power Plant to the transmission grid, with prayer for provisional authority or interim relief and motion for confidential treatment of information.

On 22 February 2023, the Commission issued an *Order* and a *Notice of Virtual Hearing*, both of even date, setting this case for hearing on the following dates: (a) 04 April 2023 for determination of compliance with jurisdictional requirements and expository

presentation; and (b) 11 April 2023 for Pre-trial Conference and presentation of evidence.

Subsequently, on 03 March 2023, HEDCOR filed a *Manifestation with Urgent Motion to Revise Order and Notice of Virtual Hearing* (Manifestation with Urgent Motion), wherein it alleged that in the Commission's *Order and Notice of Virtual Hearing* dated 22 February 2023, there appears to be a missing annex, particularly, the Annex "Q-2" (General Information Sheet) in the table of the *Application*. In view thereof, HEDCOR, prayed that a new Order and Notice of Virtual Hearing be issued containing Annex "Q-2" as described in the *Application*.

Finding HEDCOR's *Manifestation and Urgent Motion*, in order, the Commission hereby grants the same. In view thereof, the Commission issues this *Order* and a new *Notice of Virtual Hearing*.

The pertinent allegations of the *Application* are hereunder quoted:

THE APPLICANT

1. HEDCOR is a generation company duly organized and existing under and by virtue of the laws of the Republic of the Philippines with office address at 214 Ambuclao Road, Obulan, Beckel, La Trinidad, Benguet Province. It may be served with order, notices and other processes of this Honorable Commission through undersigned counsel.

NATURE OF THE APPLICATION

2. The instant Application is being filed pursuant to Section 9 of the Electric Power Industry Reform Act of 2001 ("EPIRA") which states that:

"xxx A generation company may develop and own or operate dedicated point-to-point limited transmission line facilities that are consistent with the TDP; Provided, That such facilities are required only for the purpose of connecting to the transmission system, and are used solely by the generating facilities, subject to prior authorization by the ERC xxx."

3. It is similarly being filed pursuant to Section 5, Rule 5 of the Implementing Rules and Regulations of EPIRA which states that:

"Section 5. Dedicated Point-to-Point Limited Transmission Facility of a Generation Company. (a) Subject to prior authorization

from ERC, TRANSCO, or its Buyer or Concessionaire may allow a Generation Company to develop, own, and/or operate dedicated point-to-point limited transmission facilities; Provided, That:

- 1) Such dedicated point-to-point limited transmission facilities are required only for the purpose of connecting to the Grid which will be used solely by the Generation Facility, and are not used to serve End-users or Suppliers directly;
 - 2) The facilities are included and consistent with the TDP as certified by TRANSCO or its Buyer or Concessionaire; and
 - 3) Any other documents that may be required by the ERC.”
4. HEDCOR is proposing to develop, own, and/or operate interconnection facilities (“Dedicated Facility Project”) to connect the proposed 20 MW Sablan 1 Hydroelectric Power Plant (“Sablan 1 HEPP”), located in the municipality of Sablan, Benguet to the Luzon Grid via the Banengbeng Main Substation, which in turn is connected to the Calot Tapping Point. In turn, the Calot tapping point is connected to the National Grid Corporation of the Philippines (“NGCP”).

STATEMENT OF FACTS

- 5. HEDCOR is duly registered to carry on the business of owning, developing, constructing, operating, repairing, and maintaining solar power plant systems, renewable and indigenous power generation plants, and other types of power generation and/or converting stations.
- 6. To connect the Sablan 1 HEPP to the Luzon Grid, HEDCOR shall develop and construct the Dedicated Facility Project, a dedicated point-to-point limited connection facility to be used solely by the Sablan 1 HEPP for its dispatch and connection to the Calot tapping point owned and operated by NGCP. Said facilities are necessary to test, commission and dispatch the capacity of the Sablan 1 HEPP and shall be exclusively utilized by HEDCOR.
- 7. The Sablan 1 HEPP will be connected through a 2.1km 69kV transmission line to connect to the Banengbeng Main Substation, in turn, will be connected to the Calot tapping point.
- 8. The estimated cost of the construction of the Dedicated Facility Project is PhP63,381,745.39, with the following components:

Substation Cost	Amount (PHP)
1. Supply of Imported Materials	9,804,445.34

2. Supply of Local Materials	8,553,296.90
3. Installation Works	5,803,372.00
4. Hauling Works	2,753,661.34
5. Civil Supply and Installation	4,882,478.60
Total Substation Cost	31,797,254.18
Transmission Line Cost	
1. Supply of Imported Materials	5,168,314.08
2. Supply of Local Materials	3,596,582.76
3. Installation Works	3,100,840.22
4. Hauling Works	2,277,821.00
Total Transmission Line Cost	14,143,558.06
Connection Point Cost	
1. Supply of Imported Materials	9,272,257.02
2. Supply of Local Materials	3,385,833.88
3. Installation Works	2,470,515.25
4. Hauling Works	1,919,770.00
5. Civil Supply and Installation	392,557.00
Total Connection Point Cost	17,440,933.15
TOTAL ESTIMATED COST	63,381,745.39

The final estimated cost will depend on the Engineering Procurement and Construction (EPC) contractor that will be engaged by HEDCOR.

9. Based on the System Impact Study (“SIS”) and SIS Review Report prepared by NGCP to determine the technical feasibility of the Dedicated Facility Project and the impact of connecting the Sablan 1 HEPP to the Luzon Grid, the connection of the Sablan 1 HEPP to the Luzon Grid was found to be technically feasible, subject to conditions.
10. HEDCOR also engaged MN Electro Industrial Supply and Services Inc. to conduct the Interconnection Facilities Study Report (“Facilities Study”) to ensure that the equipment to be installed will satisfy the recommendation of the SIS, and that the Dedicated Facility Project complies with the provisions of the Philippine Grid Code.
11. NGCP and HEDCOR are currently in the process of finalizing the terms of their Connection Agreement for the interconnection of the Sablan 1 HEPP to the Luzon Grid through the Dedicated Facility Project.
12. Moreover, the Sablan 1 HEPP is included in NGCP’s 2022-2040 Transmission Development Plan (TDP) consultation draft. Further, Sablan 1 HEPP was certified as an Energy Project of National Significance for the Pre-Development phase.
13. Upon completion of the Dedicated Facility Project and the commercial operation of the Sablan 1 HEPP, HEDCOR intends to operate and maintain the Dedicated Facility Project.
14. As of date, HEDCOR has secured or is in the process of securing the necessary permits, licenses, and authority from

the appropriate regulatory agencies for the Dedicated Facility Project.

15. The following documents are herewith submitted in support of the instant Application:

Annex	Documents
*A	Project Description (Confidential)
B	2022-2040 NGCP Transmission Development Plan (Consultation Draft)
*C	System Impact Study (Confidential)
*C-1	System Impact Review Report (Confidential)
*D	Facility Study Report (Confidential)
*D-1	Facility Study Review Report (Confidential)
*E	Detailed Single Line Diagram (Confidential)
*F	Conceptual Engineering Design and Drawings (Confidential)
*G	Gantt Chart Schedule of Proposed Project (Confidential)
*G-1	Point-to-Point Relevant Dates (Confidential Dates)
H	Demand-Supply Scenario (Power Development Plan 2020-2040)
I	Certification from NGCP (Re: Connection Agreement)
J	Secretary Certificate dated 21 July 2021
K	Sworn Statement dated 13 July 2022
L	DENR Environmental Compliance Certificate ECC-OL-CAR-2020-0033
M	DOE Certificate of Registration
N	Hydropower Service Contract
O	DOE Certificate of Confirmation of Commerciality
P	DOE Certificate of Endorsement
Q	Amended Articles of Incorporation
Q-1	Amended By-Laws
Q-2	General Information Sheet
R	Affidavit of Compliance with PGC and PDC
S	Certificate of Energy Project of National Significance for Pre-Development Phase
T	Judicial Affidavit of Danny Caro

*Subject of the Motion for Confidential Treatment of Information

ALLEGATIONS IN SUPPORT OF THE PRAYER FOR
PROVISIONAL AUTHORITY OR INTERIM RELIEF

16. Section 2 (a) of the Renewable Energy Act of 2008 (“RE Act”) mandates that it is the policy of the State to “accelerate the exploration and development of renewable energy resource such as, but not limited, biomass, solar, wind, hydro, geothermal and ocean energy sources, including hybrid systems, to achieve energy self-reliance, through the adoption of sustainable energy development strategies to reduce the country’s exposure to price fluctuations in the international markets, the effects of which spiral down to almost all sectors of the economy”.

17. Further, the RE Act mandates that intermittent renewable energy sources, such as Hydropower electric plant, shall enjoy the benefit of priority dispatch.
18. HEDCOR's construction of the Sablan 1 HEPP is in furtherance of the RE Act. In order to fulfill such a mandate, permits must be secured, and construction and commissioning must be accomplished immediately.
19. Sablan 1 HEPP was also certified as a Project of National Significance for the Pre-Development Phase pursuant to Executive Order No. 30, series of 2017.
20. HEDCOR needs to immediately test, commission, and dispatch the Sablan 1 HEPP upon its completion. This is in order to avoid unnecessary delays which can lead to opportunity costs to avoid unnecessary delays which can lead to opportunity costs and contribute to the rising demand growth. Thus, it is necessary for the Sablan 1 HEPP to be connected to the grid, through the Dedicated Facility Project, at the soonest possible opportunity.

A copy of the Affidavit executed by HEDCOR's authorized representative in support of the prayer for the issuance of provisional authority is hereto attached and made an integral part hereof as Annex "T".

21. Considering the foregoing, HEDCOR submits that there is a clear and sufficient basis for the issuance of a provisional authority for the development, ownership, and operation of the Dedicated Facility Project by HEDCOR to connect the Sablan 1 HEPP to the Luzon Grid, pending the Honorable Commission's issuance of a final decision on the instant Application.

**ALLEGATIONS IN SUPPORT OF THE CONFIDENTIAL
TREATMENT OF INFORMATION**

22. Under Rule 4 of the Honorable Commission's Rules of Practice and Procedure, a party to any proceeding before the Honorable Commission may request that certain information not be disclosed and be treated as confidential. In this regard, HEDCOR prays for the confidential treatment of Annexes "A, C, C-1, D, D-1, E, F, G, G-1" and the information contained therein and to not disclose the same except to the officers and staff of the Honorable Commission.
23. HEDCOR respectfully manifests that Annexes "A, C, C-1, D, D-1, E, F, G, G-1" of the instant *Application* contain valuable, non-public information, and data and insight, and should be treated as confidential. These confidential documents contain privileged and sensitive information, if unduly disclosed, will seriously prejudice HEDCOR's competitiveness. It is therefore submitted that Annexes "A, C, C-1, D, D-1, E, F, G, G-1" fall within the bounds of proprietary trade secrets which are confidential and are entitled to protection under the

Constitution, statutes, and rules and regulations of this Honorable Commission.

24. Considering that HEDCOR has actual and valuable proprietary interest to protect with respect to such information, Annexes "A, C, C-1, D, D-1, E, F, G, G-1" fall within the bounds of "trade secrets", which are entitled to protection under the Constitution, statutes, and rules and regulations of this Honorable Commission.
25. In the case of *Air Philippines Corporation vs. Pennswell Inc.*,¹ the Supreme Court defined "trade secrets" and explained as follows:

"A trade secret is defined as a plan or process, tool, mechanism or compound known only to its owner and those of his employees to whom it is necessary to confide it. The definition also extends to a secret formula or process not patented, but known only to certain individuals using it in compounding some article of trade having a commercial value. A trade secret may consist of any **formula, pattern, device, or compilation of information that: (1) is used in one's business; and (2) gives the employer an opportunity to obtain an advantage over competitors who do not possess the information.** Generally, a **trade secret is a process or device intended for continuous use in the operation of the business**, for example, a machine or formula, but can be a price list or catalogue or specialized customer list. **It is indubitable that trade secrets constitute proprietary rights.**"
(*Emphasis supplied.*)

26. Clearly, the Honorable Commission recognizes the importance of treating trade secrets as confidential in order to ensure the competitiveness of the generation sector. The information in Annexes "A, C, C-1, D, D-1, E, F, G, G-1" therefore falls within the definition of a trade secret as defined by jurisprudence, merits the confidential treatment provided for under Rule 4 of the ERC Rules of Practice and Procedure.
27. In view of the foregoing, HEDCOR respectfully requests that the documents attached as Annexes "A, C, C-1, D, D-1, E, F, G, G-1" be marked and treated as confidential and privileged, and not be disclosed to persons other than the necessary officers and staff of the Honorable Commission.
28. Accordingly, HEDCOR respectfully submits the instant Application for the Honorable Commission's urgent and utmost consideration.

¹ 564 Phil. 774 (2007), G.R. No. 172835.

PRAYER

WHEREFORE, premises considered, Applicant HEDCOR, INC. (“HEDCOR”) respectfully prays that the Honorable Commission:

- 1. ISSUE an Order granting provisional authority or interim relief for the implementation of the development, ownership and operation of the Dedicated Facility Project by HEDCOR to connect the Sablan 1 Hydroelectric Power Plant to the Luzon Grid;
- 2. ISSUE an Order treated Annexes “A, C, C-1, D, D-1, E, F, G, G-1” and the information contained therein as confidential information within the purview of Rule 4 of the ERC Rules of Practice and Procedure and prescribing the guidelines for the protection thereof; and
- 3. After hearing on the merits, a Decision be rendered approving the instant Application.

Other just and equitable relief are likewise prayed for.

Finding the said *Application* to be sufficient in form with the required fees having been paid, the Commission hereby sets the same for determination of compliance with the jurisdictional requirements, expository presentation, pre-trial conference, and presentation of evidence on the following dates and online platforms for the conduct thereof pursuant to Resolution No. 09, Series of 2020² and Resolution No. 01, Series of 2021³ (ERC Revised Rules of Practice and Procedure):

Date	Platform	Activity
04 April 2023 (Tuesday) at two o’clock in the afternoon (2:00 PM)	Microsoft Teams or Zoom Application	Determination of compliance with jurisdictional requirements and expository presentation
11 April 2023 (Tuesday) at two o’clock in the afternoon (2:00 PM)		Pre-Trial Conference and Presentation of Evidence

² A Resolution Adopting the Guidelines Governing Electronic Applications, Filings and Virtual Hearings Before the Energy Regulatory Commission.

³ A Resolution Adopting the Revised Rules of Practice and Procedure of the Energy Regulatory Commission.

RELATIVE THERETO, HEDCOR is hereby directed to:

- 1) Cause the publication of the attached *Notice of Virtual Hearing* once (1x) in a newspaper of nationwide circulation in the Philippines at its own expense, at least ten (10) days before the date of the scheduled initial hearing;
- 2) Furnish with copies of this *Order* and the attached *Notice of Virtual Hearing* the Offices of the Provincial Governor, the City and Municipal Mayors, and the Local Government Unit (LGU) legislative bodies of the areas affected by the project for the appropriate posting thereof on their respective bulletin boards;
- 3) Inform the consumers within the affected areas, by any other means available and appropriate, of the filing of the *Application*, its reasons therefor, and of the scheduled virtual hearings thereon;
- 4) Furnish with copies of this *Order* and the attached *Notice of Virtual Hearing* the Office of the Solicitor General (OSG), the Commission on Audit (COA), and the Committees on Energy of both Houses of Congress. They are hereby requested, if they so desire, to send their duly authorized representatives and attend the scheduled hearings; and
- 5) Furnish with copies of the *Application* and its attachments, except those subject of a motion for confidential treatment of information, all those making requests therefor, subject to reimbursement of reasonable photocopying costs.

Within five (5) calendar days prior to the date of the virtual hearings, HEDCOR must submit to the Commission via electronic mail (e-mail) at docket@erc.ph, copy furnish the Legal Service through legal@erc.ph, the scanned copies of its **written compliance** with the aforementioned jurisdictional requirements attaching therewith, methodically arranged and duly marked, the following:

- 1) The evidence of publication of the attached *Notice of Virtual Hearing* consisting of affidavit of the Editor or Business Manager of the newspaper where the said *Notice of Virtual Hearing* was published, and the complete issue of the said newspaper;

- 2) The evidence of actual posting of this *Order* and the attached *Notice of Virtual Hearing* consisting of certifications issued to that effect, signed by the aforementioned Governor, Mayors and LGU legislative bodies or their duly authorized representatives, bearing the seals of their offices;
- 3) The evidence of other means employed by HEDCOR to inform the consumers within its franchise area of the filing of the *Application*, its reasons therefor, and of the scheduled hearings thereon;
- 4) The evidence of receipt of copies of this *Order* and the attached *Notice of Virtual Hearing* by the OSG, the COA, and the Committees on Energy of both Houses of Congress;
- 5) The evidence of receipt of copies of the *Application* and its attachments, except those subject of a motion for confidential treatment of information, by all those making requests therefor; and
- 6) Such other proof of compliance with the requirements of the Commission.

Moreover, HEDCOR is hereby required to post on its bulletin boards, the scanned copies of the foregoing jurisdictional requirements, together with the newspaper publication and certifications issued by the concerned Offices of the Governor, Mayors and Local Legislative Bodies, and to submit proof of posting thereof.

HEDCOR and all interested parties are also required to submit via e-mail at docket@erc.ph, copy furnish the Legal Service through legal@erc.ph, at least five (5) calendar days before the date of the scheduled virtual hearing and Pre-trial Conference, their respective **Pre-Trial Briefs** containing, among others:

- 1) A summary of admitted facts and proposed stipulation of facts;
- 2) The issues to be tried or resolved;
- 3) The documents or exhibits to be presented, stating the purposes and proposed markings therefor, which should also be attached to the Pre-trial Brief; and

- 4) The number and names of the witnesses, with their written testimonies in a Judicial Affidavit form attached to the Pre-trial Brief.

HEDCOR must ensure that all the documents or exhibits proposed to be presented have already been duly submitted to the Commission at least five (5) calendar days before the date of the scheduled initial virtual hearing and Pre-trial Conference pursuant to the preceding paragraph.

Failure of HEDCOR to comply with the above requirements within the prescribed period shall be a ground for cancellation of the scheduled hearing, and the resetting of which shall be six (6) months from the said date of cancellation.

HEDCOR must also be prepared to make an expository presentation of the instant *Application*, aided by whatever communication medium that it may deem appropriate for the purpose, in order to put in plain words and explain, for the benefit of the consumers and other concerned parties, the nature of the *Application* with relevant information and pertinent details substantiating the reasons and justifications being cited in support thereof.

HEDCOR is hereby directed to file a copy of its **Expository Presentation** via e-mail at doCKET@erc.ph, copy furnish the Legal Service through legal@erc.ph, at least five (5) calendar days prior to the scheduled virtual hearing. HEDCOR shall also be required, upon the request of any stakeholder, to provide an advance copy of its expository presentation, at least five (5) calendar days prior to the scheduled virtual hearing.

HEDCOR is further directed to submit, either through personal service, registered or ordinary mail, or private courier, one (1) set of the original or certified true hard/printed copy/ies of its Jurisdictional Compliance, Expository Presentation, Pre-trial Brief, and Judicial Affidavit/s of witness/es, within five (5) working days from the date that the same were electronically submitted, as reflected in the acknowledgment receipt e-mail sent by the Commission.

(This space was intentionally left blank.)

Finally, HEDCOR, including its authorized representative/s and witness/es, are hereby directed to provide the Commission, thru legal.virtualhearings@erc.ph, with their respective e-mail addresses upon receipt of this *Order*. The Commission will send the access link/s to the aforementioned hearing platform within five (5) working days prior to the scheduled hearing.

SO ORDERED.

Pasig City, 07 March 2023.

FOR AND BY AUTHORITY
OF THE COMMISSION:


FLORESINDA G. BALDO-DIGAL
Commissioner 


LS: SQD/LSP/MCCG

Copy Furnished:

1. Attys. Paul B. Soriño, Celeni Kristine G. Guinto, and Leo Angelo E. Fornesa
Counsels for Applicant
16th Floor, NAC Tower,
32nd St., Bonifacio Global City, Taguig City
Emails: paul.sorino@aoitiz.com
celeni.guinto@aboitiz.com
leo.fornesa@aboitiz.com
regulatory.legal@aboitiz.com
2. Hedcor Inc. (HEDCOR)
Applicant
214 Ambuclao Road, Obulan
Beckel, La Trinidad, Benguet Province
Email: dennis.enciso@aboitiz.com
3. Office of the Governor
Province of Benguet
4. Office of the LGU legislative body
Province of Benguet
5. Office of the Municipal Mayor
Municipality of La Trinidad
6. Office of the LGU legislative body
Municipality of La Trinidad
7. Office of the Municipal Mayor
Municipality of Sablan
8. Office of the LGU legislative body
Municipality of Sablan
9. Office of the Solicitor General
134 Amorsolo Street, Legaspi Village, Makati City
Email: docket@osg.gov.ph
10. Commission on Audit
Commonwealth Avenue, Quezon City
Email: citizensdesk@coa.gov.ph
11. Senate Committee on Energy
GSIS Bldg. Roxas Blvd., Pasay City
Email: senateenergycommittee@gmail.com
12. House Committee on Energy
Batasan Hills, Quezon City
Email: committees@house.gov.ph
13. Regulatory Operations Service
Energy Regulatory Commission
14th Floor Exquadra Building, Jade Drive, Pasig City
Email: ros@erc.ph